LEARNER’S GUIDE

TECHNICAL COMPETENCY UNIT

ADM.TEC 029.1

Capable to Work with the Affected Community for WASH Programme

ASCEND
ASEAN Standards and Certification for Experts in Disaster Management
The Association of Southeast Asian Nations (ASEAN) was established on 8 August 1967. The Member States are Brunei Darussalam, Cambodia, Indonesia, Lao PDR, Malaysia, Myanmar, Philippines, Singapore, Thailand, and Viet Nam. The ASEAN Secretariat is based in Jakarta, Indonesia.

The "ASEAN Standards and Certification for Experts in Disaster Management (ASCEND)" is under Priority Programme 5: Global Leadership of the ASEAN Agreement on Disaster Management and Emergency Response (AADMER) Work Programme 2021-2025 that envisions ASEAN as a global leader in disaster management.

The ASEAN Coordinating Centre for Humanitarian Assistance on disaster management (AHA Centre) implements the ASCEND project in collaboration with the Korean National Fire Agency (KNFA) and support from the ASEAN Secretariat and the Republic of Korea.

The publication of this document is part of the “ASEAN Standards and Certification for Experts in Disaster Management (ASCEND) Toolboxes Development for Five (5) Professions” project.

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ASCEND programme and Toolbox:

Introduction
1.1 The ASCEND Programme

Southeast Asian governments, through the ASEAN Committee on Disaster Management (ACDM), continue to invest in strengthening disaster management systems for a more secure and resilient region. However, the compounding risks and increasing uncertainty of disasters in our new climate reality threaten to set back the socioeconomic development gains of ASEAN societies. Widespread and recurring disaster damages and losses can overwhelm national capacities and worsen regional transboundary effects.

The Declaration on One ASEAN One Response (OAOR) at the 2016 ASEAN Summit in Vientiane, Lao PDR, reaffirms ASEAN's vision to move towards faster and more integrated collective responses to disasters inside and outside the region. However, ASEAN's past experiences responding to large-scale disasters showed that realising the OAOR can be challenging. Various responders from different countries, institutions, organisations, and companies seek to contribute to the overall response. Their goodwill is appreciated, and several provide much-needed assistance. But ASEAN and affected Member States sometimes found it challenging to determine what knowledge and skills responders have and how they can effectively contribute to national and regional efforts.

Learnings from past experiences and shared commitment to realising the OAOR vision increased the need to develop regionally recognised Competency Standards and a certification process for disaster management professionals. The increased support led to initiatives that eventually created the ASEAN Standards and Certification for Experts in Disaster Management (ASCEND) Programme. ASCEND is now part of Priority 5: Global Leadership of the ASEAN Agreement on Disaster Management and Emergency Response (AADMER) Work Programme 2021-2025, a programme that envisions ASEAN as a global leader in disaster management.
The objectives of ASCEND

- To enhance the capacity of the ASEAN countries in the implementation of ASCEND.
- To establish regionally recognised Competency Standards and assessment processes covering five professions in disaster management.
- To improve the capacity of the AHA Centre to serve as the ASCEND Secretariat.
- To promote understanding of the ASCEND Framework among the ASEAN Member States (AMS) and other ASEAN sectors in preparation for the inclusion of ASCEND into the ASEAN Mutual Recognition Arrangement (MRA).

Advantages and benefits of an ASCEND certification

For ASEAN
The ASCEND certification can assist Member States in ensuring that competent disaster management professionals handle emergency assistance and disaster relief across the region. It also supports mutual recognition of disaster management competencies to facilitate acceptance of external aid and faster response.

For AHA Centre
ASEAN, a rapidly developing and hazard-prone region, will need more competent disaster management professionals. The ASCEND certification can narrow current knowledge and skills gaps. It can also enable stronger cooperation and interoperability between disaster managers in their home countries and across regions.

For disaster management professionals
Disaster management professionals can use their ASCEND certification to promote themselves professionally and serve as evidence of their experience and qualifications. It can also make it easier for organisations to determine the ability of certificate holders to perform critical work functions of specific occupations in the disaster management sector.

These ASCEND toolbox documents support the ASEAN Member States in identifying, building the capacity of, and mobilising competent disaster
managers across Southeast Asia that are highly capable of contributing to reducing disaster risks and disaster losses in the region through timely and effective response.

1.4 The ASCEND Toolbox

A set of technical requirements must exist before it is possible to implement the ASCEND programme in participating ASEAN Member States. The first requirement is the ASCEND Competency Standards, containing forty-three (43) regionally recognised core and technical competencies in selected disaster management professions. The Competency Standards outline the work elements and performance criteria that guide for certification of disaster management professionals across the region.

Another requirement is the development of an ASCEND Toolbox for five professions. These professions are Rapid Assessment, Humanitarian Logistics, Information Management, Water, Sanitation and Hygiene (WASH), and Shelter Management. The ASCEND Toolbox consists of an SOP, Certification Schemes, Assessor Guides, Trainer Guides, and Learner Guides. The ASCEND Competency Standards, approved by the ASEAN Committee on Disaster Management, are the primary basis of the Toolbox documents.

The SOP defines the basis of ASCEND, describes the institutional arrangements and mechanisms, and details the certification procedures. Certification Schemes present an overview of the standards of each profession-occupation and certification requirements, the rights and obligations of candidates and certificate holders, and general guidelines on the certification process. Assessor Guides provide assessors with tools to validate, evaluate, and determine whether a candidate meets the Competency Standards. Trainer Guides come with PowerPoint slides and presenter notes to help trainers prepare candidates for certification. It also offers a list of tools trainers may use to encourage interactive learning. Learner Guides assist candidates preparing for ASCEND certification in their chosen disaster management profession and occupation. It contains learning resources and complementary readings to help prepare them to undergo the required assessment.

The ASCEND Toolbox documents can assist the ASEAN Member States to identify, build the capacity of, and mobilise competent disaster managers across Southeast Asia to help reduce disaster risks and disaster losses in the region through timely and effective response.
Figure 1: Overview of ASCEND Toolbox Documents

ASEAN Standards and Certification for Experts in Disaster Management (ASCEND) Documents

<table>
<thead>
<tr>
<th>Reference documents</th>
<th>ASCEND Framework</th>
<th>ASCEND Competency Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Declaration on One ASEAN One Response (OAOR) 2016</td>
<td>Identifies the rationale behind ASCEND</td>
<td>Presents the complete list of ASCEND core and technical competencies</td>
</tr>
<tr>
<td>AADMER Work Programme 2021 - 2025</td>
<td>Illustrates the roadmap of the ASCEND Programme</td>
<td>Documents and explains the components of each unit of competency</td>
</tr>
<tr>
<td>ASEAN Community Vision 2025</td>
<td>Establishes the principles for mapping of ASCEND Competency Standards</td>
<td>Assigns competency standards to professions and occupations</td>
</tr>
<tr>
<td>ASEAN Economic Community Blueprint 2025</td>
<td>Presents the ASCEND governance, cooperation, and coordination structure</td>
<td></td>
</tr>
<tr>
<td>Sendai Framework for Disaster Risk Reduction 2015 - 2030</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

ASCEND Toolbox Documents

- **ASCEND SOP for Certification**
  - Explains the purpose, objectives, and scope of ASCEND certification
  - Defines the basis of the certification (framework and standards)
  - Describes the institutional arrangements and mechanisms
  - Details the procedures for certification (workflow and guidelines)

- **ASCEND Certification Schemes**
  - Provides an overview of the standards of a given ASCEND profession-occupation
  - Lists the requirements, rights, and obligations of candidates and awardees
  - Outlines the certification process of a given ASCEND profession-occupation

- **Assessor Guides**
  - Provides assessors with tools to validate, evaluate, and determine whether a candidate meets the competency standards

- **Assessor Training Modules**
  - Comes with teaching material to help prepare candidates for certification
  - Offers a list of tools to encourage interactive learning

- **Trainer Guides**
  - Contains learning resources to complement their training

- **Learner Guides**
  - Assist candidates in preparing for assessments
Welcome and thank you for your interest in pursuing an ASCEND certification. This Learner Guide is for you to read. It contains learning resources and helps you prepare for the required assessments: oral interviews, written tests, and observation checklists.

Competency-based learning and assessment

**Competency** is the attitude and ability to use or apply one’s experience, knowledge, and skills-sets to perform critical job functions in a defined work setting.

**Table 1: Competency areas and descriptions**

<table>
<thead>
<tr>
<th>Competency area</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Experience</strong></td>
<td>Refers to the qualifications of the candidate that make them eligible to pursue certification. It includes the candidate’s formal education, work experience, professional training, and job-relevant life experiences.</td>
</tr>
<tr>
<td><strong>Knowledge</strong></td>
<td>Refers to what the candidate needs to know to make informed decisions on how to perform the work effectively.</td>
</tr>
<tr>
<td><strong>Skills</strong></td>
<td>Refers to the ability of the candidate to apply knowledge to complete occupational tasks and produce work outcomes or results at the standard required.</td>
</tr>
<tr>
<td><strong>Attitudes</strong></td>
<td>Refers to associated beliefs, feelings, motivations, and values that influence a candidate to make decisions and act according to occupational standards and the professional work setting.</td>
</tr>
</tbody>
</table>

There is one Learner Guide for each unit of competency. The Competency Standards and Unit Descriptor section of this document outlines the content you will be studying – broken down into elements and performance criteria that will be covered during training and assessed using competency-based
methods. This guide contains a glossary of terms, a list of abbreviations, readings and activities, a self-assessment checklist, and information about the oral interviews and written tests.

**Competency-based methods** help ensure that the ASCEND certification process is relevant, valid, acceptable, flexible, and traceable – in alignment with the ASEAN Guiding Principles.

The relevance principle confirms that the ASCEND certification reflects the current professional needs in the disaster management sector. The validity principle relates to the consistency and equitability of the assessment process. The acceptability principle is about aligning the ASCEND certification to other disaster management professional standards and good practices. The flexibility principle refers to the responsiveness of the ASCEND certification to changes or differences in disaster management work settings and job requirements. The traceability principle ensures that evidence is sufficient to grant the ASCEND certification.

**Competency-based assessment (CBA)** is the process for evaluating whether a professional is qualified and competent to perform in a particular occupation. CBA is used to determine if the candidate’s experience, knowledge, skills, and attitudes meet the standards and performance criteria defined in a unit of competency.
ASCEND Competency Standards and Unit Descriptor
3.1 Competency standards

Competency standards are a set of industry-accepted benchmarks that defines the experience, knowledge, skills, and attitudes professionals need to perform well in an occupation. It also reflects the requirements of work settings and considers the developments in the disaster management profession.

3.2 ASCEND Competency Standards

The ASCEND Competency Standards identify the key features of work in selected disaster management professions and performance standards professionals need to meet to be deemed competent. It also provides the list of the forty-three (43) core and technical competencies that serve as the basis for defining the regionally recognised disaster management qualifications across the ASEAN Member States. The five (5) professions covered by the ASCEND Competency Standards include Rapid Assessment, Humanitarian Logistics, Information Management, WASH, and Shelter Management. Under these professions are five (5) categories of occupations: Manager, Coordinator, Officer, Promoter, and Engineer. Overall, there are fifteen (15) profession-occupation combinations (e.g., humanitarian logistics manager, information management coordinator, WASH promoter).

Each ASCEND Competency Standard has its dedicated Toolbox documents: an SOP, Certification Scheme, Assessor Guide, Trainer Guide, and Learner Guide. Only one SOP applies to all profession-occupation combinations covered by the ASCEND certification. The Certification Schemes, one for each of the profession-occupation combinations. Both these documents align with the AQRF Level Descriptors, Section 4: Guiding Principles and Protocols for Quality Assurance of the AGP, and ASEAN Disaster Management Occupations Map. The Certification Schemes also outline the ASCEND competencies under selected professions and occupations, eligibility criteria, basic requirements and rights of candidates, and obligations of certification holders. Assessor Guides describe the components of particular competency standards and offer tools to determine the candidate's qualifications. Trainer and Learner Guides expound on a given competency standard's elements and performance criteria for learning and assessment preparation purposes.
The Toolbox documents may also serve as a reference for ASEAN Member States’ seeking to develop and implement national-level competency-based certification processes based on their respective capacities and needs. The ASCEND Competency Standards and its derivative Toolbox documents will be reviewed and updated every five (5) years to ensure it reflects changes in the disaster management profession and remains relevant. Table 2 describes its main components.

<table>
<thead>
<tr>
<th>Component</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Unit title</td>
<td>Describes the critical work function to be performed in an occupation</td>
</tr>
<tr>
<td>Unit number</td>
<td>A coding system to organise the units of competency. It also indicates the types of competency standards.</td>
</tr>
<tr>
<td></td>
<td>• ADM.COR.000.0 are core competencies. These are general professional knowledge and skills related to international humanitarian principles and disaster management standards, including ASEAN mechanisms and procedures.</td>
</tr>
<tr>
<td></td>
<td>• ADM.TEC.000.0 are technical competencies. These are specific knowledge and skills needed to perform effectively in work areas under their chosen disaster management profession and occupation.</td>
</tr>
<tr>
<td>Unit description</td>
<td>Provides information about the critical work function covered by the unit.</td>
</tr>
<tr>
<td>Elements</td>
<td>Presents the occupational tasks required to perform the critical work function in the unit.</td>
</tr>
<tr>
<td>Performance criteria</td>
<td>Lists the expected outcomes or results from the occupational tasks to perform and the standard required.</td>
</tr>
</tbody>
</table>
3.3 Unit descriptor

Unit title : Capable to Work with the Affected Community for WASH Programme

Unit number : ADM.TEC.029.1

Unit description : This unit deals with the skills and knowledge required to understand the specific needs of the affected community, especially with the most at-risk groups or the most vulnerable groups in a WASH project during emergencies.

Element 1.
Perform community-based participatory planning and implementation for WASH programme

Performance Criteria

1.1 Select appropriate community engagement tools based on the situation, location, and context
1.2 Facilitate dialogue between communities, partners and programme staff during emergencies
1.3 Lobby for changes and improvement in humanitarian situation locally
1.4 Coordinate with key stakeholders related to WASH and public health

Element 2.
Identify issues related to WASH on affected community

Performance Criteria

2.1 Identify and prioritise the most vulnerable in specific context
2.2 Identify specific needs of different at-risk groups in emergencies
2.3 Identify different types of modalities to encourage participation of different at-risk and vulnerable groups
# 3.4 Glossary of Terms and List of Abbreviations

<table>
<thead>
<tr>
<th>Terms and abbreviations</th>
<th>Descriptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>AADMER</td>
<td>ASEAN Agreement on Disaster Management and Emergency Response</td>
</tr>
<tr>
<td>ACDM</td>
<td>ASEAN Committee on Disaster Management</td>
</tr>
<tr>
<td>AGP</td>
<td>ASEAN Guiding Principles</td>
</tr>
<tr>
<td>AHA Centre</td>
<td>ASEAN Coordinating Centre for Humanitarian Assistance on disaster management</td>
</tr>
<tr>
<td>AIDR</td>
<td>Australian Institute for Disaster Resilience</td>
</tr>
<tr>
<td>AMS</td>
<td>ASEAN Member States</td>
</tr>
<tr>
<td>AQRF</td>
<td>ASEAN Qualifications Reference Framework</td>
</tr>
<tr>
<td>ASCEND</td>
<td>ASEAN Standards and Certification for Experts in disaster management</td>
</tr>
<tr>
<td>ASEAN</td>
<td>Association of Southeast Asian Nations</td>
</tr>
<tr>
<td>BPD</td>
<td>Building Partnerships for Development</td>
</tr>
<tr>
<td>CBA</td>
<td>Competency-Based Assessment</td>
</tr>
<tr>
<td>CWC</td>
<td>Communities Wash Cluster</td>
</tr>
<tr>
<td>CDAC</td>
<td>Community Development Advisory Committee</td>
</tr>
<tr>
<td>EOC</td>
<td>Emergency Operations Centre</td>
</tr>
<tr>
<td>ERM</td>
<td>Emergency Response Management</td>
</tr>
<tr>
<td>FGD</td>
<td>Focus Group Discussions</td>
</tr>
<tr>
<td>Acronym</td>
<td>Full Form</td>
</tr>
<tr>
<td>---------</td>
<td>-----------</td>
</tr>
<tr>
<td>HIA</td>
<td>Health Impact Assessment</td>
</tr>
<tr>
<td>HIV/AIDS</td>
<td>Human Immunodeficiency Virus/Acquired Immunodeficiency Syndrome</td>
</tr>
<tr>
<td>ISCG</td>
<td>Inter Sector Coordination Group</td>
</tr>
<tr>
<td>IFRC</td>
<td>International Federation of Red Cross and Red Crescent Societies</td>
</tr>
<tr>
<td>KNFA</td>
<td>Korean National Fire Agency</td>
</tr>
<tr>
<td>MHM</td>
<td>Menstrual Hygiene Management</td>
</tr>
<tr>
<td>MRA</td>
<td>Mutual Recognition Arrangement</td>
</tr>
<tr>
<td>NFI</td>
<td>Non Food Items</td>
</tr>
<tr>
<td>NGOs</td>
<td>Non-Governmental Organisations</td>
</tr>
<tr>
<td>OAOR</td>
<td>One ASEAN One Response</td>
</tr>
<tr>
<td>OXFAM</td>
<td>Oxford Committee for Famine Relief</td>
</tr>
<tr>
<td>SME</td>
<td>Small and Medium Sized Enterprises</td>
</tr>
<tr>
<td>SOP</td>
<td>Standards Operating Procedures</td>
</tr>
<tr>
<td>UNHCR</td>
<td>United Nations High Commissioner for Refugees</td>
</tr>
<tr>
<td>UNICEF</td>
<td>United Nations International Children's Emergency Fund</td>
</tr>
<tr>
<td>WASH</td>
<td>Water, Sanitation and Hygiene</td>
</tr>
<tr>
<td>WEDC</td>
<td>Water Engineering and Development Centre</td>
</tr>
<tr>
<td>WHO</td>
<td>World Health Organisation</td>
</tr>
</tbody>
</table>
Unit Readings and Activities
Element 1. Perform community-based participatory planning and implementation for the WASH programme

1.1 Select appropriate community engagement tools based on the situation, location, and context

A. Introduction

The community can play a huge role in determining whether a programme is successful. Through community engagement, an organisation can implement the program with confidence that the community will be able to operate and sustain the programme. But it is not easy to engage a community. They may have knowledge and understanding gaps, skill gaps, financial gaps, and many more that an organisation must be well-prepared when attempting to engage.

B. Community Engagement Tools

The Australian Institute for Disaster Resilience (AIDR) proposed the following principles that must be remembered throughout the community engagement process.

Table 3: Principles for Community Engagement in Disaster Resilience

<table>
<thead>
<tr>
<th></th>
<th>Place the community at the centre</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Effective community engagement is responsive and flexible, and it acknowledges the community as the primary reference point for planning, implementing, and measuring success in any engagement process. Every stage of the engagement process must be guided by inclusive, respectful, and ethical relationships between engagement partners and the community.</td>
</tr>
</tbody>
</table>
Effective community engagement considers the complex and dynamic nature of hazards, disaster risk, and emergency events and communities’ and community members’ diverse identities, histories, composition, circumstances, strengths, and needs.

Effective community engagement and building disaster resilience are dynamic processes requiring ongoing investment.

Effective community engagement starts when the community and partners plan and coordinate their approach based on common interests. Potential issues arising from any imbalance in power, information, or resources between the community and partners will be addressed proactively throughout the process.

Community engagement is based on effective communication between the community and its partners, which acknowledges the diverse strengths, needs, values, and priorities of both community members and partners.

Effective community engagement recognises, supports, and strengthens individual, community, and organisational capability and capacity to reduce disaster risk and increase resilience.

Source: Australian Institute for Disaster Resilience, 2020

Table 4: Approaches for Community Engagement in Disaster Resilience

<table>
<thead>
<tr>
<th>Who leads the process?</th>
<th>Partner designs and delivers to the community</th>
<th>Partner leads with community input</th>
<th>Community and partner work together</th>
<th>Community leads with partner support</th>
<th>Community designs and delivers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Partner provides leadership to the community. The community provides input to the process.</td>
<td>The community provides the community with information, options, solutions or services for a given</td>
<td>The community and partners form a partnership. They co-design and develop options and solutions.</td>
<td>The community leads. The partner provides input when needed.</td>
<td>The community designs, decide and implement all actions. Minimal or no engagement is necessary.</td>
<td></td>
</tr>
</tbody>
</table>

Source: Australian Institute for Disaster Resilience, 2020
A stated or implied contract between external partner and community

Partner understands the issue or situation, provides the community with what they need and keeps the community informed.

Partner provides guidance, listens to community concerns and issues, and considers them. Community input is considered necessary to ensure success.

Both community and partner provide expertise and resources. Mutual participation or collaboration contribute to success.

The community understands its context and situation. Partner offers expertise and knowledge. This input is offered to support community-led action.

The community has a thorough understanding of its context and situation and the hazards that may affect them. The community will ask for support when and if needed. External organisations may not be aware of projects at all.

Methods of engagement

- Meetings
- Presentations
- Information sessions
- Training and seminars
- Fact sheets
- Brochures
- Newsletters
- Letterbox drops
- Door knocks
- Online instruction videos or information
- Co-chaired committees and working groups
- Deliberative, participative and co-led workshops and focus groups
- Online collaborative spaces
- Shared research projects
- Collaborative community
- Meetings
- Seminars
- Consultations
- Online or analogue surveys
- Community-led workshops and focus groups
- Informal conversations
- Traditional media
- Social media
- Meetings
- Presentations
- Information sessions
- Training and seminars
- Fact sheets
- Brochures
- Newsletters
- Letterbox drops
- Door knocks
- Online instruction videos or information
Examples of actions or activities:

- Briefings by specialists in disaster preparedness, response or recovery.
- Information based public safety campaigns.
- Partner-led planning and recovery focus groups and workshops.
- Partner-led surveys and feedback sessions.
- Collaborative disaster planning and preparedness projects.
- Joint working groups to implement particular projects.
- Community-led planning, committees, and meetings.
- Community-led processes and projects.

Engagement may be done online, offline, or both.

Source: Australian Institute for Disaster Resilience, 2020

Examples of tools that can be applied for community engagement are:

Focus Group Discussions (FGDs)
A Focus Group Discussion (FGD) is a qualitative data collection method that brings community members together to discuss a specific topic. The questions are open-ended to stimulate an informal discussion with participants and understand their perceptions, beliefs, fears, questions, and information needs regarding WASH. An FGD should last approximately one hour and include a minimum of eight and a maximum of twelve participants. It is good practice to hold separate focus groups for men and women and other minority groups if possible. This will encourage them to express themselves openly. If time is an issue, you can have a mixed one (half male and half female). Make an effort to include vulnerable groups such as people with disabilities, migrants, and the elderly, and consider holding separate focus groups with them.

There should be a facilitator and a notetaker during FGDs.

- **Facilitator:**
  - Someone who can speak the local language, have good communication skills, and put people at ease is required. When the
facilitator does not speak the local language, they may be able to work with a translator.

- The facilitator must be able to elicit additional information based on the responses received and rephrase questions if people do not understand them.
- They must also keep participants on topic and ensure that everyone has an equal opportunity to express themselves.
- A facilitator should:
  - Be well-versed in the FGD questionnaire and WASH critical messages.
  - Be an active listener and show empathy for the participants.
  - Avoid asking leading questions, remain neutral, and do not react to participant responses to avoid biasing the session.
  - Ask them in a respectful and culturally appropriate manner, as some of the questions are pretty sensitive.

- **Notetaker:**
  - Someone who understands the local language and documents the FGD.
  - The notetaker should also record the participants' behaviour during the discussion (remarkable attitudes, spontaneous reactions, interactions among the participants, and so on).
  - The notetaker should maintain confidentiality while recording the discussion by identifying participants with letters or numbers rather than names.
  - The notetaker may choose to take only brief notes during the discussion. But immediately following the interview, she/he should take detailed notes to ensure that important information is recorded.
  - A notetaker should:
    - Possess strong listening and writing skills.
    - Understand the list of questions as well as the topic of investigation.
    - Take thorough notes. But do not take them too literally.
    - Keep an eye on things while remaining objective.
    - With the facilitator’s permission, ask a participant to repeat their response if they did not hear it the first time.

<table>
<thead>
<tr>
<th>Table 5: Flow of FDGs</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Before</strong></td>
</tr>
<tr>
<td>Plan the objective,</td>
</tr>
<tr>
<td>discussion guide,</td>
</tr>
</tbody>
</table>
participant recruitment, consent, time and place
- Inform relevant community leaders/authorities that you are conducting the FGD
- Ensure the space is accessible, and private and participants feel safe
- Consider providing participants with water and snacks
- Test the questions of the discussion guide with a local member of the staff to make sure that they are understood.
- Explain who you are, the role of your organisation, the organisation’s fundamental principles and the objective and duration of the FGD
- Ask permission to take notes and explain that confidentiality will be maintained throughout and how you will use the collected data
- Explain to participants that they can leave the FGD at any time if they feel uncomfortable
- Ensure informed consent (verbally)
- Explain clearly what support the participants will get after joining the FGD, if any
- Thank everyone for taking part
- Questions and explain again what happens with the data collected
- Do not make promises about what comes next or help people may receive
- Debrief together (facilitator, notetaker and if applicable interpreter) and write up any additional information as soon as possible so that it is not forgotten.

Source: IFRC & UNICEF, 2020

Community Mapping
Facilitate discussions to assist people in exploring issues, reaching consensus, or identifying areas of contention. Maps and photographs of a specific area or location are used to illustrate how people perceive their surroundings: what they like and dislike, and what improvements they would like to see. Small group discussions generate ideas, then recorded on ‘post-its’ or pre-prepared cards.

Community mapping is an effective method for involving people of all skill levels. Mapping land use, community assets, facilities, transportation options, and other local aspects create a snapshot of the area. Mapping can be done with various materials ranging from chalk to sand. Community mapping can stimulate discussion; foster a sense of community ownership, and assist people in seeing and understanding their community in new ways.

Spidergrams
Spidergrams are visual tools used to show how and why change occurs within a programme. It is also used to track changes to the baseline. For example, it can present community perceptions about the program - whether it is adapted based on their feedback.
Figure 2: Example of a spidergram on community satisfaction

Indicators

- **Listening and Adapting**: The extent to which the WASH program has been modified in response to community feedback.
- **Information and Communication**: Satisfaction of the community with the clarity and reach of program information.
- **Ownership**: The extent to which communities believe they can manage WASH resources.
- **Inclusion**: Marginalised groups’ level of satisfaction with the design and location of WASH facilities.
- **Contextual appropriateness**: The degree to which important cultural and religious beliefs influenced the program.
- **Specific gender-related needs addressed**: Women’s satisfaction with access to latrines, privacy, safety, and dignity.

Source: OXFAM, 2019
Figure 3: Example of spidergrams on community participation

- Women and men involved in identifying community priorities, problems and solutions
- Community selects people to be involved in planning and designing WASH programme
- Diverse community members involved in design of feedback and complaints mechanisms
- Cultural and religious beliefs included in programme design
- Formal and informal community influencers are involved in programme design and delivery
- Women and men involved in developing and monitoring programme implementation plan

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**Indicators**

- **Diverse community members** are involved in the design, implementation, and monitoring of programs
- **Marginalised groups and individuals** are a part of feedback and complaint mechanisms
- The programme team identifies and works with individuals, groups, and organisations that aid and influence affected communities
- **Communities describe how their cultural norms and practices** have had an impact on the design and implementation of the program
- **Diverse community members** are involved in developing solutions to the high-priority problems they have identified

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**Venn Diagram**

A Venn diagram uses circles to show how individuals, institutions, and groups interact. The varying sizes of the circles indicate the importance of various...
stakeholders to the community in terms of power, dependency, or potential for collaboration.

**Figure 4:** Venn diagram showing community interactions

![Venn diagram showing community interactions](source: OXFAM,2019)

C. Selecting Community Engagement Tools

The checklist below will assist you in considering tools and techniques that will assist you in delivering a successful community engagement process that meets your objectives.

It contains different tools and techniques to choose from as you consider these questions.

**Table 6:** Considerations when selecting engagement tools

<table>
<thead>
<tr>
<th>Community engagement critical success factor</th>
<th>What to consider when choosing an engagement tool</th>
</tr>
</thead>
</table>
| **Timely**                                  | - Have you considered tools that allow you to inform the community and key stakeholders from the beginning of your engagement process? Choose tools that achieve this and continue to be used throughout the engagement process.  
  - Have you considered tools that will help you build positive relationships and the time it might take? This will include tools that create opportunities for dialogue with community members. |
• Have you considered tools that will help community members contribute in a way that influences outcomes? It is essential to time the implementation of these tools so that engagement occurs when the community has the best opportunity to influence outcomes.

• Have you considered tools that will allow conversations about strategic planning to continue after planning? Continuing the conversation will encourage communities to contribute more actively.

Accessible and appealing

• Have you considered tools that will be accessible to all stakeholder groups and community members so that they are informed about the engagement process and encouraged to participate?

• Have you considered tools that are appropriate for your local community? Choose tools that allow you to take the engagement process to the community or tools or events the community is interested in using. Choose tools that are accessible for your entire community, e.g., are online tools the best choice if internet use is low in your community?

• Have you considered tools that will allow you to provide information to stakeholders and community members in an easy way for them to understand? Choose tools that allow you to present information in an easily understandable format using plain language.

Inclusive

• Have you considered tools that invite different groups in the community to participate in conversations about planning? Choose tools that will help you reach all community members, including those with specific needs (e.g., people with disability, older people, younger people). Choose tools that will appeal to diverse groups within the community and a cross-section of the population.

• Have you considered tools that are appropriate for your local community? Choose tools that are accessible for your entire community (e.g., are online tools the best choice if internet use is low in your community)? Choose tools that allow you to take the engagement process to the community or those that the community is interested in using.

• Have you also considered how good ideas can be captured as part of the process? It is essential to help build community capacity to understand planning issues and express concerns concerning such issues.

• It is also vital for planners to recognise community diversity and to include engagement techniques in a process that enables community members to express their ideas. Where good ideas are expressed using these techniques, they should be able to influence a planning process, regardless of whether they are part of a ‘properly made’ submission
Community-focused

- Have you considered tools that encourage the entire community to participate? Choose tools that allow the community to become involved.
- Have you considered tools that will help community members and stakeholders understand what is in the community's best interests and the trade-offs that may be required to achieve those interests? Choose tools that enable community members to explore, discuss and understand planning concepts.

Interactive

- Have you considered tools that allow the community to consider the big picture? This could include a combination of tools that inform and provide comprehensible background information. These tools should allow community members to deliberate about planning challenges and collaboratively create potential solutions.
- Have you considered tools that provide opportunities for community members to discuss the big picture with planners?

Flexible

- Have you considered that you may need to use different tools and techniques over time? Different engagement tools will connect better with some communities. Where possible, use a mix of qualitative and quantitative engagement methods to capture a diverse sample of opinions.
- Have you considered that you may need to employ a combination of tools if the tools chosen initially are not delivering a successful engagement process? The choice of engagement techniques is crucial to ensuring that community members are encouraged to participate and are listened to.

Cost-effective

- Have you considered the available resources, both budget and staff time, to deliver the engagement tools and techniques?

Source: Queensland Government, 2017

D. Summary

- It is essential to be aware of the principles of community engagement, such as placing the community at the centre, understanding the context, recognising complexity, working in partnership with local actors, communicating respectfully and inclusively, and recognising and building capacity.
- FGDs, Community Mapping, Spidergrams, and Venn Diagrams are examples of community engagement tools.
• Some of the considerations when deciding what engagement tools are how timely, accessible and appealing, inclusive, community-focused, interactive, flexible, and cost-effective they are.

1.2 Facilitate dialogue between communities, partners and programme staff during emergencies

A. Introduction

Information is the most valuable commodity during an emergency or disaster. It is what everyone requires to make decisions. It is a critical factor in a company's ability to gain (or lose) visibility and credibility. Dialogue allows humanitarian responders to obtain and communicate information to affected communities.

B. Ensure Effective Dialogue between Stakeholders

Effective communication is the most vital component of any emergency response. Streamlined, efficient communication can help reduce fatalities and keep first responders safe. CwC is Communication with Communities. It refers to exchanging information to save lives and reduce risks in the disaster-affected community. It helps foster accountability in humanitarian organisations and facilitates a response based on community needs.

Along with food, water, and safety, having the correct information at the right time enables the affected community to mitigate their risks and reduce distress during the disaster. They help people make informed decisions to keep themselves and their loved ones safe and actively build resilience to such disasters.

The CwC two-way communication approach aids in shaping the emergency response by incorporating community feedback and ensuring that the aid provided to the community is need-based and effective. CwC also promotes more accountable and high-quality humanitarian action. Providing community members with adequate access to information gives them more opportunities to participate in decisions that affect them. CwC prioritises information needs and promotes greater community dialogue throughout the program cycle. This can help build trust and accountability between aid providers and affected communities.
Affected people cannot access services to make the best decisions for themselves and their communities unless they access information. They also cannot hold aid agencies accountable unless they have communication channels available. When people are allowed to express themselves and provide feedback, it improves their sense of well-being, helps them mitigate the challenges they face, and plays a more active role in their own recovery.

### Mainstreaming CwC in emergency response: Tips for Advocacy
(CDAC Network, 2018)

- Organise roundtable discussions and dialogues with key stakeholders, including people affected by the crisis, to promote and foster community communication.
- When approaching donors, include criteria for incorporating CwC into project proposals.
- Share evidence of how CwC improves the effectiveness of relief efforts, ultimately leading to recovery (audio-visual).
- Encourage the incorporation of CwC into government policy (Standing Orders in Disasters, Disaster Mitigation Act).
- Include communication needs assessments in the Joint Needs Assessment led by the government.
- Increase the capacity of community leaders to speak up for their own needs.
- Sensitise policymakers to the importance of communicating with the community by involving them in various CwC events (meetings, workshops and consultations).
- Involve the media (print, electronic, and traditional) to get a broader perspective on CwC issues.
- Ensure active participation of local government representatives in CwC events to advance the CwC agenda.
- Ensure that CwC is on the agenda of all emergency response meetings and discussions.

### C. Summary

- Effective communication is the most vital component of any emergency response. Streamlined, efficient communication can help reduce fatalities and keep first responders safe.
- CwC is Communication with Communities. It refers to exchanging information to save lives and reduce risks in the disaster-affected community. It helps foster accountability in humanitarian organisations and facilitates the design of a response based on community needs.
- Affected people cannot access services to make the best decisions for themselves and their communities unless they access information. They also cannot hold aid agencies accountable unless they have communication channels available.
- When people are allowed to express themselves and provide feedback, it improves their sense of well-being, helps them mitigate their challenges, and plays a more active role in their recovery.
1.3 Lobby for changes and improvement in humanitarian situation locally

A. Introduction

To lobby means to influence. Lobbying is an essential tool for effective humanitarian action. Without it, an organisation would struggle to sort out the many competing interests of stakeholders involved. Lobbying allows individuals to access government legislators and serves as an educational tool. This section provides several examples of lobbying activities that can help to improve the humanitarian situation.

B. Lobbying Activities for Continuous Improvement

Some changes and improvements may be needed to respond to the humanitarian situation in the middle of WASH intervention implementation. The following is a list of examples of lobbying activities that can be done to improve the situation.

General Lobbying Activities:

- Lobby for implementing humanitarian partners to address the gaps.
- Lobby for consistency in the contents of hygiene kits to avoid duplication and identify opportunities for large-scale procurement and gaps in NFI provision.
- Lobby for improved services for women, men, and children and support public-sector efforts to improve gender and social development skills.
- Lobby for discretionary terms for financing hygiene promotion and sanitation from external support agencies.

Government:

- Lobby the government to set policies that favour the affected populations, including the vulnerable and marginalised groups, or deliver on existing policies.
- Lobbying local governments for offering expertise and support in sanitation and hygiene promotion programs – particularly for social mobilisation and hygiene promotion. Also, for determining what local people genuinely want, ensuring that the government is aware of it, and
demonstrating to the government what it is like to live without access to sanitation.

- Lobby the national government to fund public-good aspects of sanitation, such as wastewater treatment, if necessary. Create incentives for local governments to reduce water consumption through reuse and responsible planning and management; finance research into environmentally friendly technologies and methods; finance water quality surveillance and environmental monitoring; establish the framework and procedures for health impact assessment (HIA) of development projects, with sanitation as a critical safeguard; and provide adequate funds to environmental regulators to ensure their capacity to make sound judgments about the balance of local and broader environmental sanitation needs.

- Lobby local governments to devise novel approaches to balancing and delivering local sanitation and environmental management. Create incentives for communities and industries to improve local water source protection and establish mechanisms to fund and implement wastewater treatment.

Community and civil society:

- Lobby communities and civil society to help in providing skills and support to public monitoring and evaluation processes; recognising that many governments are unaccustomed to working with the public in participatory monitoring and evaluation and assisting them in their learning process; actively publicising and making information available to both government and communities; and, where public systems are failing, advocate for their improvement.

- Lobby communities and civil society to participate with various partners to implement sanitation and hygiene projects; disseminate sanitation and hygiene information to communities and households; create libraries or information resource centres with sanitation and hygiene information.

Entrepreneurs:

- Lobby entrepreneurs to convince governments to provide sanitation services (where this is not already the case); find out what kind of sanitation services people want and begin developing products; offer financial terms to help people make the necessary investments; and inform the government about what is going on at the local level.

Humanitarian Agencies:

- Lobby entrepreneurs to convince governments to provide sanitation services (where this is not already the case); find out what kind of
sanitation services people want and begin developing products; offer financial terms to help people make the necessary investments; and inform the government about what is going on at the local level.

Households:
- Lobby households participate in monitoring efforts by providing information to data collectors.

C. Summary

- To lobby means to influence. Lobbying is an essential tool for effective humanitarian action. Without it, an organisation would struggle to sort out the many competing interests of stakeholders involved.
- Lobbying can be done to stakeholders in the government, community and civil society, entrepreneurs, humanitarian agencies, and households.

1.4 Incorporate exit strategy into WASH programme design

A. Introduction

Emergency Response Management (ERM) cannot function without effective coordination. Coordinating emergency response is extra challenging because it involves high uncertainty and rapid decision-making and response under time and resource constraints. Information sharing is the fundamental aspect of coordination efforts. Without it, coordination will fail. This section discusses how to coordinate the different phases of a WASH programme, including exit strategies.

B. Coordination and information sharing

Coordination and information sharing among agencies and government units are critical in an emergency. When there is a strong working relationship between different teams and responders before an emergency incident, communication efforts are more effective. It is crucial to designate a communication officer/unit to enhance information sharing. It is also critical to address technological gaps in low-resource areas, integrate non-governmental organisations (NGOs) into the emergency management
information system, and build the capacity to monitor and use relevant social media apps. The list offers points to consider when sharing information in emergency and disaster contexts.

- Timely and transparent information production and dissemination build trust and credibility during emergencies. National authorities, international agencies, humanitarian aid organisations, the affected population, and the media will all require information in the form of data, figures, reports, situation analysis, or recommendations. These stakeholders rely on this information to guide their activities and work.
- Information comes from various sources because it represents different points of view, interests, and needs. For example, following an earthquake, scientific, technical, and operational information will benefit decision-makers, the affected population, and the international community involved in response efforts.
- Precise, timely, and relevant information guides effective response. Communication channels and tools facilitating dialogue among crucial stakeholders help produce this type of information.
- The main challenge is demonstrating how communication and information management contribute to more effective and timely responses. They must also be recognised as critical components in mobilising resources, fostering solidarity and support, raising visibility, and strengthening the position of humanitarian stakeholders and the health sector.

Communication measures and teams of people responsible cannot be improvised; they require ongoing preparation and planning. Suppose the communication measures and expertise are to be valued in the context of disaster management. In that case, all necessary technical and human resources and political support from health and disaster management authorities must be made available.

Coordination in an emergency response is complex because it requires taking into account the difficulties of an emergency, such as great uncertainty; sudden and unexpected events; the risk of mass casualties; high levels of time pressure and urgency; severe resource shortages; large-scale impact and damage; and the disruption of infrastructure support for coordination, such as electricity, telecommunications, and transportation. Factors such as infrastructure interdependence, multi-authority and massive personal involvement, conflict of interest, and the high demand for timely information complicate matters.

- **Coordination in Pre-Incident Response**
Operational capacity and overall readiness for resilience during emergency response are established during pre-event coordination. A typical disaster includes several invariants, which are defined as those factors that are unaffected by changing emergency conditions, such as dealing with an increase in hospital admissions, working with reduced capacity, maintaining law and order, and arranging evacuation across geographic boundaries. These issues are addressed through coordinated planning and training exercises involving stakeholders, which results in the creation of Standard Operating Procedures (SOP). Planning also addresses issues such as establishing contractual agreements with commercial entities to provide supplies during an incident and establishing infrastructure to deal with first and second responder issues (including effect and behaviour). During major disasters, the limits of local capability are quickly reached, and multiple agencies are involved in assisting in the response efforts. Training and exercises before emergencies occur help build understanding among different players (whether from the same or different agencies) and catalyses smoother interaction between them during an actual incident. Coordination is also required when setting up such training activities and tabletop exercises. Therefore, coordination is a key issue in pre-incident activities.

• **Coordination during Incident Response**
  
  Coordination during an incident impacts both the short- and long-term outcomes. A plan-based approach to emergency response is heavily reliant on pre-incident preparation, which can lead to response rigidity in the face of unexpected events. Hazard uncertainty; uncertainty about the course of incident development; informational uncertainty; task flow uncertainty (whether sequential, consequential, or cascading); organisational structure uncertainty; and environmental uncertainty are some of the challenges to pre-incident preparation during a disaster. Uncertainties are managed through improvisations, prioritisation, and the dynamic sourcing of capacities from other communities and external agencies such as neighbouring counties, state and federal agencies.

  Responders must make rapid coordination decisions to support fast response during complex incidents. But this also limits their ability to comprehensively analyse coordination problems and explore solutions. Disaster response can be thought of as having an onsite response coordinating entity and a remote management entity, such as an Emergency Operations Centre (EOC). The onsite response is usually reactive, and the time window for coordination is small. It is usually
distinguished by working with the local picture resulting from the local situation. This is called the “Mini-Second Coordination Cycle.”

Coordination in civilian structures is improved by fostering common understanding. This is achieved by developing a common operating picture that outlines the incident commander's intent and strategies. Efficient communication is critical to developing and spreading shared understanding and buy-in. A supervisory structure, such as an EOC, deals with more strategic issues and works with a larger picture, leveraging external resources to assist with onsite response. The EOC's actions are based on a more reflective and proactive posture. EOC commanders typically work with a significant time window. Such coordination is called “Many-Second Coordination Cycle.”

The terms mini-second and many-second coordination cycle refer to different coordination tasks (operational vs. managerial); constraints (small vs. large time window, information/intelligence, and capability); and outcome quality (satisfactory vs. good). Mini-second coordination addresses needs for immediate response coordination. Many-second coordination supervises and supports the former, for example, with resources and information.

Dividing coordination tasks and responsibilities enables the matching of expertise to task requirements. Frontline response teams are trained to excel at domain-specific tasks (such as firefighting and rescue) and to coordinate such tasks in the field. Remote commanders are concerned with "big-picture" issues like inter-agency coordination, overall logistics, and regulatory compliance.

- **Coordination Post-Incident Response**

Effective response and recovery are critical to the affected region’s economic health and its citizens’ mental health. Recovery focuses on the affected region’s and people’s return to normalcy. It is also a phase for debriefing and reflecting on the effectiveness of the response and using that to better deal with future incidents. It is also an excellent time to replenish consumable supplies. Unless properly coordinated, recovery may introduce new "disasters" or worsen the impact on affected communities.

Stakeholders and partners must be kept informed at all times. To accomplish this, existing structures (task forces, coordination committees, and government roles) can be used and reinforced, avoiding the need to add more meetings. This should occur at all administrative levels – national, regional, district, etc. Remember that
financial incentives, such as per diems, may not be the most effective way to keep people involved. The prospect of meeting (e.g., what's it about) may provide even more motivation. It is worthwhile to invest in someone to oversee this coordination. It is critical not to give up on the first hurdle. If participation drops off after the initial meetings, try to identify and address the root causes of the lack of engagement. Existing health, sanitation, hygiene, and education activities can be bolstered by developing a coordinated health promotion plan that includes rising disease awareness. Key stakeholders include:

- Local (formal and/or informal) leaders, e.g., village heads, religious leaders
- At-risk groups, e.g., women/mothers, children, elderlies, people with disabilities, HIV/AIDS groups
- Workers association groups, e.g., farmers, fisheries, SME groups
- Government agencies from the WASH sector or other relevant sectors
- Emergency medical teams
- NGOs
- Private sector
- Research institution
- Media agencies

C. Summary

- Emergency Response Management (ERM) cannot function without effective coordination. Coordinating emergency response is extra challenging because it involves high uncertainty and rapid decision-making and response under time and resource constraints.
- Information sharing is the fundamental aspect of coordination efforts. Without it, coordination will fail.
- When there is a strong working relationship between different teams and responders before an emergency incident, communication efforts are more effective.
- Operational capacity and overall readiness for resilience during emergency response are established during pre-event coordination.
4.2 Element 2. Identify issues related to WASH on affected community

2.1 Identify and prioritise the most vulnerable in a specific context

A. Introduction

Identifying vulnerable populations is usually the first step when determining the potential beneficiaries of humanitarian action. Identifying vulnerable groups is also not a single-step process. What is considered a vulnerable population depend on certain metrics and definitions used.

B. List of Vulnerable Groups

Vulnerable groups, also called at-risk groups, are most likely to be disproportionately affected after a disaster. They are usually more exposed to the hazards, susceptible to their impacts, and lack sufficient coping capacity. Below is a list from OXFAM, 2017:

- **People with disabilities (physical and mental)**
  Individuals with physical disabilities have special needs. For example, people with hearing difficulties will not understand evacuation orders instructed in shelters. Instruction using visual displays such as televisions monitors or on paper, people with visual impairments might not get the information. There also can be a lack of accessibility for those using wheelchairs.

  People with mental disabilities also face difficulties during emergencies. Their evacuation is sometimes mismanaged by emergency team members who do not understand their condition. People with these disabilities sometimes receive rough treatment or are inappropriately institutionalised. After Hurricane Katrina, people with mental health means were not supported to live independently even though they were capable. For instance, they didn’t receive adequate assistance filling out complex housing applications. They were underserved and suffered poor outcomes.

- **Elderly person**
This included people at least sixty-five years who are more likely to suffer from chronic diseases such as diabetes, hypertension, heart diseases, etc. Most people at this age at least suffer from one chronic illness. Others suffer some form of sensory, mobility, cognitive, social and economic limitations. They tend to be more traumatised, agitated, or overwhelmed. Their health could deteriorate during emergencies due to lack of nutrition, exposure to infection, emotional stress or inadequate medical treatment.

- **Pregnant woman**
  During emergencies, risks related to pregnant women include underweight infants, premature birth, and infant mortality. Pregnant women risk being evacuated without their medical records, which contain essential information related to their and their infant's condition. They may lose access to hospital care for baby's deliveries and prenatal vitamins and medication. Pregnant women may also be involved in mass vaccinations that can create contradictions during pregnancy.

- **Children**
  Children are considered vulnerable due to their lack of independence to take care of themselves and their susceptibility to harm - physically and psychologically. Children can develop malnutrition, dehydration, and exhaustion during emergencies. They are also susceptible to certain infectious diseases and illnesses.

  Treatment for children is also different from adult treatments as they require different medication dosages. There is often not enough paediatric hospital beds and medical expertise for children. Children also need special procedures and attention during the relief stage. For example, children need pandemic influenza vaccines early on.

- **Prisoners**
  Prisoners are highly reliant on government authorities because they can’t evacuate their own. Their medicine, food, supplies need to be provided by the authorities. The chaos that ensues during emergencies also can trigger panic and attacks.

- **Minorities that are economically disadvantaged**
  During Hurricane Katrina, around 21,000 black households needed to be evacuated because they had no car for evacuation. This group disproportionately suffers disaster impacts because of a lack of
resources and adequate support systems. Also, their lack of access to insurance may delay their recovery.

- **Illegal workers**
  After Hurricane Katarina, thousand undocumented workers moved to New Orleans. Employers housed them in poor houses, asked them to do highly hazardous work, and refused to pay them. These workers faced significant health risks and were not have adequate training or protective gear. Many of them hesitate to ask the authorities for any help at all because they do not like to be deported.

- **People with language barriers**
  People with limited local language skills will face problems because they won’t understand government-issued communications in the local language.

C. Methods to determine what to do when resources are limited

How do you allocate resources when they are limited? Three approaches are commonly used to address this question: utilitarianism, equal chance, and the best outcome for the least well off (Jones, 2019).

- **Utilitarianism**
  According to this principle, actions are appropriate if they supply the greatest amount of items for the greatest amount of people. The consequences should be identical and achieve a maximum overall benefit. Based on the triage context, the policy will be translated into a policy to save a significant number of lives and direct treatment to those who are most likely to benefit from it. For example, in a hospital, health care providers may offer fewer medical resources to those who are less ill. This is to save other people who require less treatment so multiple more ill patients can be saved.

  There is two main criticism against the practical approach: First, it's hard to identify who will get the most benefit from the treatment and who will live the most valuable life and hence offer the most overall benefit to society - suppose they get the treatment. Second, utilitarianism assumes that people's value differs from one another - some are more important.

- **Equal chances**
Another approach to distributing justice is the equal chances approach. The principle behind this approach is that every life is equally valuable, so it is important to give the same treatment to all individuals. Taurek’s philosophy proposes adopting a first-come, first-serve policy. This means regardless of whether they need intensive care or minor treatment, people who arrive while the resources are still available would be given the same priority. As an alternative, a lottery system could be established. The equal chances theory does not support vulnerable groups over other disaster victims.

- **The best outcome for the least well off**
  The last principle supports prioritising the needs of vulnerable groups over others. This approach argues that vulnerable groups are disproportionately affected by a disaster and are less likely to cope with the impact by themselves. Therefore, response efforts should focus on them. This theory promotes the unequal distribution of resources. Most should be towards vulnerable groups to achieve the best outcomes for the least well off. The idea is that the least advantaged would get the most benefits to avoid the worst outcomes.

There are also other approaches besides the three mentioned above, and they are usually based on an ethical framework. Most are contextual. They provide no clear and single answer on how the emergency responders should prioritise the needs of various groups and how to allocate scarce resources. However, the optimal approach in a response (time and resource constraints) minimises the need to make difficult ethical choices because this can delay actions that may otherwise save more lives and reduce suffering.

It is important to minimise complicated decision procedures regarding the allocation of resources. Ideally, resources needed by disadvantaged groups should be assessed, determined, and made available in advance before a disaster strikes.

**D. Summary**

- Identifying vulnerable populations is usually the first step when determining the potential beneficiaries of humanitarian action. What is considered a vulnerable population depend on specific metrics and definitions used.
- Vulnerable groups, also called at-risk groups, are most likely to be disproportionately affected after a disaster. They are usually more exposed to the hazards, susceptible to their impacts, and lack sufficient coping capacity.
Three approaches are commonly used to address allocate resources during an emergency, mainly when limited: utilitarianism, equal chance, and the best outcome for the least well off.

2.2 Identify specific needs of different at-risk groups in emergencies

A. Introduction

One of the best ways to identify the specific needs of different at-risk groups in emergencies is to involve them in the planning and implementing WASH programmes whenever possible.

B. Specific needs for different at-risk groups

Different at-risk groups have different needs. These needs may be physical, psychological, and economical. One way WASH programmes can help is to adjust the design of facilities so that different community groups can access and use them. This starts with a user-focused design.

WASH engineers can improve the design of paths, ramps, steps, movement aids, siting, superstructure, doors, internal space, floor finish, handrails and support, seats, water provision, bathing equipment, pump handles, and more. WASH engineers can adjust the technical specifications of WASH facilities and equipment based on user needs. The goal is to provide independent access to use them without help or minimum help. The WASH promoter can help communicate the appropriate use of the facilities, conduct discussions with vulnerable people about their preferences, and inform the broader community of how using WASH facilities can keep them healthy (WEDC, 2014).

• Paths

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvement</th>
<th>Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Guide string</td>
<td>Easy to build</td>
<td>Needs regular maintenance</td>
<td>Paint paths with bright colours</td>
<td>Low</td>
</tr>
<tr>
<td>(From house to</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### Sanitation Facilities

- Simple maintenance
- Suitable for people with visual disabilities
- The string should be carefully positioned and adjusted after several uses

### Landmark Posts Made Using Local Materials

- Budget-friendly
- Easy to build
- Suitable for people with visual disabilities
- Posts must be durable and visible enough
- Regular maintenance
- Paint paths with bright colours
- Use local and environmental-friendly materials

### Level Path Lined with Rock

- Budget-friendly
- Easy to build
- Suitable for people with visual disabilities
- Rocks are easy displaced, and people can trip on it
- Regular maintenance
- Paint paths with bright colours

Source: WEDC, 2014

- **Ramps**
  Suitable for people using wheelchairs, users with physical disabilities, and elderly

**Table 8: Design options for ramps**

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvement</th>
<th>Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Moveable wooden ramp</td>
<td>Flexible</td>
<td>Less durable</td>
<td>Can be painted to increase the visibility of the sides of the ramp</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Cheaper</td>
<td>Help needed to move the ramp</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Side railings can prevent wheelchairs from rolling off</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Low-gradient concrete ramp with levelling on the side</td>
<td>Durable, smooth, firm</td>
<td>While construction, ensure gradient is not too steep</td>
<td>Can be painted to increase visibility of the sides of the ramp</td>
<td>High</td>
</tr>
</tbody>
</table>
Side railings can prevent wheelchairs from rolling off

Maintenance is needed to ensure the ground height is the same as the end of the ramp

**Wide concrete ramp**
- Improved access for different users due to the concrete ramp
- To construct, more space is needed than steps
- Drainage should be located in the opposite direction
- Ensure that ramp is not too steep.

Can be painted to increase visibility of the sides of the ramp.

Make ramps less slippery

**Source:** [WEDC, 2014](#)

It is essential to determine the gradients and level of ease for different users. A gradient is a change in height over a distance.

- Very steep slope (1 in 8) only suitable when helper always available
- Fairly steep slope (1 in 12)
- Gentle steep slope (1 in 20), is ideal but needs a lot of space, 1 in 15 is a reasonable compromise

**How gradient is measured**

Very steep slope with gradient 1 in 8 rises one unit over eights units of distance. For example, if the distance is 8 m, the slope should rise to 1 m. The slope is the same, whether the distance is 8 feet, 8 cm, 8 m or 80 m.

- **Steps**
  Appropriate where space is limited and users without physical disabilities and mobility limitations.

**Table 9:** Design options for steps

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvement</th>
<th>Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recommended steps dimension</td>
<td>Needs less space than a ramp</td>
<td>Users who have mobility devices can’t use the steps</td>
<td>Handrail and edges of steps can be painted to increase visibility</td>
<td>Low to medium</td>
</tr>
</tbody>
</table>
when handrail is available

<table>
<thead>
<tr>
<th>Low concrete steps equipped with cross-hatching pattern</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cross-hatching is easy to construct</td>
</tr>
<tr>
<td>No edge protection, especially for people with visual disabilities</td>
</tr>
<tr>
<td>Steps should be consistent in height</td>
</tr>
<tr>
<td>Low</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Steps with handrail</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prevent injury from slipping</td>
</tr>
<tr>
<td>Maintenance needed for handrails</td>
</tr>
<tr>
<td>Handrail can be painted to increase visibility</td>
</tr>
<tr>
<td>Medium</td>
</tr>
</tbody>
</table>

Source: **WEDC,2014**

- **Movement aids**
  Suitable for people with physical disabilities that limit mobility.

  **Table 10: Design options for movement aids**

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvement</th>
<th>Costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wooden hand walkers</td>
<td>Reduce cuts on hands</td>
<td>If using lightweight wood, it should be replaced and maintained regularly</td>
<td>Weight of wood can be selected</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td></td>
<td>Demonstration needed</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Easy to clean</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Can use locally available material</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rubber kneepads</td>
<td>Reduce cuts on knees</td>
<td>Regular maintenance and cleaning needed</td>
<td>Suitable design for leg stumps</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Easy to clean</td>
<td></td>
<td>Demonstration needed</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: **WEDC,2014**

- **Siting**
  Latrines should not exceed 15 m from the household
- **Superstructure**
  Suitable for people with physical disabilities that limit mobility.

  **Table 11: Design options for superstructure**

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wooden poles attached by grass walls (without a</td>
<td>Material is locally</td>
<td>Low durability</td>
<td>For better privacy spiral entrance can be</td>
<td>Low</td>
</tr>
<tr>
<td>roof, with curtain)</td>
<td>available</td>
<td></td>
<td>constructed</td>
<td></td>
</tr>
<tr>
<td>Easy and quick to construct</td>
<td>Low privacy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Difficult to use when raining due to no roof</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Not ideal for long term use</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Plastic sheeting for walls attached to wooden</td>
<td>Material is locally</td>
<td>Difficult to use</td>
<td>Can add a roof</td>
<td>Low</td>
</tr>
<tr>
<td>poles (no roof, mat for curtain)</td>
<td>available</td>
<td>when raining due to no roof</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Easy and quick to construct</td>
<td>Curtain difficult to close</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Mat for privacy</td>
<td>Plastic sheeting is easy to damage, reducing privacy</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Wide entrance is suitable for users</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rammed earth structure (with attached roof)</td>
<td>Durable</td>
<td>Lighting is a problem without reducing privacy</td>
<td>Widen entrance</td>
<td>Medium to high</td>
</tr>
<tr>
<td></td>
<td>Material is locally</td>
<td></td>
<td>Increase number of windows</td>
<td></td>
</tr>
<tr>
<td></td>
<td>available</td>
<td></td>
<td>Equip with door</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Can attach handrails to the wall</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: [WEDC,2014](#)

- **Entrances**
  Entrance must be broad enough (+20 cm from wheelchair width) with ample space inside for moving around in a wheelchair.

  **Table 12: Design options for entrances**
### Construction

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wide and level to allow wheelchair access</td>
<td>Ease of access for all users</td>
<td>Low privacy due to no door</td>
<td>Install a door</td>
<td>Low to medium</td>
</tr>
<tr>
<td>Level concrete threshold with levelling up of the cement</td>
<td>The floor level is same inside and outside latrines</td>
<td>Any type of material can do level flooring</td>
<td>Medium to high</td>
<td></td>
</tr>
<tr>
<td>Latrine with level concrete entrance</td>
<td>Reduces water inflow</td>
<td>Flooding</td>
<td></td>
<td>Medium</td>
</tr>
</tbody>
</table>

Source: [WEDC, 2014](#)

- **Doors**
  - Suitable for people with mobility disabilities, a helper, people carrying child, and overweight people

#### Table 13: Design options for doors

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Latrine with curtain for privacy</td>
<td>Easy to close and open</td>
<td>Can be damaged easily</td>
<td>Spiral shaped entrance for better privacy</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Does not eat up internal space</td>
<td>Lack of privacy</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Only a short-term solution</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wooden frame tin door with outward-opening</td>
<td>Does not eat up internal space</td>
<td>Pulling is harder than pushing to open</td>
<td>Equip with horizontal handrail</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Wooden struts can be used to close the door</td>
<td>Need a wide and level area to open the door</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wooden double door with a latch</td>
<td>Easier to close</td>
<td>Higher cost</td>
<td>Paint to reduce risk of termite damage</td>
<td>High</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Difficult to use for some users</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Less obstructive due to narrow door

Put the bolt inside

Source: WEDC, 2014

- **Doors handles and closing mechanism**
  Suitable for all users, especially women and girls

  **Table 14:** Design options for door handles and closing mechanism

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Horizontal handrail as wide as the door</td>
<td>Easy to reach</td>
<td>Door must be strong enough to fix the rail</td>
<td>Rail can be made of wood</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Increase privacy</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>because the door can be bolted</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Large, easy to operate</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Carved wooden nailed inside the door</td>
<td>Easy to use</td>
<td>Does not keep the door closed</td>
<td>Add a hook to fasten the door closed</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Material can be found locally</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Easy to build</td>
<td></td>
<td>Handle could be fixed to the door frame</td>
<td>Low</td>
</tr>
<tr>
<td>Metal hook and eye inside the door</td>
<td>Ensures privacy</td>
<td>Too fiddly for some users</td>
<td>Wire can be looped over bent nail</td>
<td>Low to medium</td>
</tr>
<tr>
<td></td>
<td>Easy to install</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Material can be found locally</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

- **Internal space**
  Think about who and how people will use the toilet. Think also about the space needed.

  Level 1: Space for blind users who need to stand using support rails
  Level 2: Extra space for carer, to use sticks or to park wheelchair
Level 3: Space for people who use wheelchairs to enter, close the door and turn around

Table 15: Design options for internal space

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Traditional round superstructure, cement seat, wooden handrail, each side, curtain</td>
<td>Level 1 access</td>
<td>Not ideal for privacy</td>
<td>Increase the size of structure between entrance and the seat</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td></td>
<td>No space for carer</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Add a door</td>
<td></td>
</tr>
<tr>
<td>Entrance corridor with gap between corridor and toilet, wall on left</td>
<td>Level 2 access</td>
<td>Wheelchair can’t turn around inside</td>
<td>Install door or curtain</td>
<td>Medium to high</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Lack of privacy because wheelchair is visible from outside</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Spacious toilet cubicle, hole located in the corner</td>
<td>Level 3 access</td>
<td></td>
<td>Install handrail</td>
<td>High</td>
</tr>
<tr>
<td>Source: WEDC,2014</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- **Floor Finish**
  Think about balance between safety and hygiene. Floors must be smooth enough to be swept and washed.

Table 16: Design options for floor finish

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement slab, with earth floor and installed level</td>
<td>Can be produced locally</td>
<td>Can be slippery when wet</td>
<td>Need maintenance to keep the floor level</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Easy to keep</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rammed earth floor consisting</td>
<td>Materials can be found locally</td>
<td>Hard to get right floor texture</td>
<td>Ensure water drainage moves away from user</td>
<td>Low to medium</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
of marram and sand

- Wipeable and easy to sweep
- Repels urine
- Easier to keep clean
- Needs regular maintenance
- Rough floor, but suitable for people using sticks

Rammed earth floor without marram

- Materials can be found locally
- Hard to get the right floor texture
- Not hygienic, dusty
- Not easy to clean
- Ensure water drainage moves away from user
- Rough floor, but suitable for people using sticks

Source: WEDC, 2014

- Handrails and Support
  Suitable for people unable to walk, stand, or squat

Table 17: Design options for handrails and support

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bricks protruding from wall</td>
<td>Materials can be found locally</td>
<td>Wall must be strong to hold user’s weight</td>
<td>Provide mini-ledges that users can hold onto</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Easy to build</td>
<td>Can’t be added after construction</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Needs regular maintenance</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wooden/bamboo fixed to floor</td>
<td>Materials can be found locally</td>
<td>Rail must be strong to hold user’s weight</td>
<td>Paint to avoid termite damage</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Easy to build and maintain</td>
<td>Can’t fix in a concrete floor or slab</td>
<td>Use longer vertical poles for children</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Allow users to transfer to toilet from other side</td>
<td>Hard to keep it clean</td>
<td>Pipe rails should be cemented</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Position and height of rail can be</td>
<td></td>
<td>Put several bars in different height</td>
<td></td>
</tr>
</tbody>
</table>
adjusted to the user

**Metal bars fixed to sidewalls of latrine**

- Durable
- Wall must be strong to hold the bars
- Paint to prevent corrosion and increase durability

- Can be added to existing facility and adjusted to suit users
- Wall must be close to the user
- Put several bars at different heights

- Easy to clean

**Fixed seat pan**

Suitable for people who have problems with squatting, including obese people, older people, disabled people and pregnant women

*Source: WEDC, 2014*

**Table 18: Design options for the fixed seat pan**

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Twin cement-plastered bricks sitting blocks</td>
<td>More comfortable</td>
<td>Could be uncomfortable if the size of the gap is not proportional</td>
<td>Paint block to repel urine</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Anal cleansing is easier because of gap</td>
<td>Need to be careful while installing because blocks are less stable than the seat</td>
<td>Install blocks at certain angles for different users</td>
<td></td>
</tr>
<tr>
<td></td>
<td>More hygienic</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Brick seat with cement screed</td>
<td>Comfortable</td>
<td>Hard to use hygienically due to narrow drop hole</td>
<td>Paint seat to repel urine</td>
<td>Low to Medium</td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td>Wider drop hole</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Inner walls hard to clean</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cement bowl from mould</td>
<td>Comfortable</td>
<td>More difficult to construct</td>
<td>Paint block to repel urine</td>
<td>High</td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td>Heavy</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Hygienic</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

*Source: WEDC, 2014*
• **Moveable seat**
  Suitable for people who have problems with squatting, including obese people, older people, disabled people and pregnant women

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bamboo toilet or low wooden chair placed over toilet hole</td>
<td>Material can be found locally</td>
<td>Prone to termite damage</td>
<td>Painting or varnishing, so it is more hygienic, durable and easier to clean</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Easy to construct</td>
<td>Neat enough space inside latrine to move It way when not needed</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Height can be adjusted based on user height</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Light and easy to carry</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Can be moved</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wooden chair with hole cut in the seat</td>
<td>Positioning should be as accurate as possible to reduce splashing or soiling</td>
<td>Add splashguard</td>
<td>Add horizontal bar to distribute the weight and reduce damage to floor</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Extra space is needed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Heavy</td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

• **Commode seats**
  Suitable for small children and people who cannot reach latrine

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wooden chair with potty inserted in hole in seat</td>
<td>Can be placed in the most convenient place</td>
<td>Need to empty and clean the container after single-use</td>
<td>Add padding for extra comfort</td>
<td>Low to medium</td>
</tr>
</tbody>
</table>
Fabric straps support people with balance problem
Need separate private toilet
Regular painting for wood
Seat could be used without potty
A bucket can be a substitute potty

<table>
<thead>
<tr>
<th>Metal commode chair with plastic inset toilet pan</th>
<th>Durable and easy to clean</th>
<th>Need to empty and clean the container after single-use</th>
<th>Adding car tire as cushion</th>
<th>Medium to high</th>
</tr>
</thead>
<tbody>
<tr>
<td>Can be placed in the most convenient place</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Need separate private toilet</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Metal can be uncomfortable for some users</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Extra support can be gained by adding plank and waist belt</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

- **Water provision**
  Suitable for people who have difficulty carrying water and who prefer to sit while washing

**Table 21:** Design options for water provision

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Elevated large water storage jar with tap to smaller jar placed next to it</td>
<td>No need to carry water</td>
<td>Space and maintenance needed</td>
<td>Storage tanks can be made using local materials</td>
<td>Medium to high</td>
</tr>
<tr>
<td></td>
<td>Secondary jar can be filled using tap control</td>
<td>Depends on rainwater</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Main water can be filled by rainwater</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Plastic water container with pulling rope

- No need to carry water
- Need to be filled regularly
- For more controlled water flow, plastic hose and tap can be added
- Other family members can fill containers
- Height makes it hard to fill

Bowl placed on wooden table with raised height

- Low maintenance and low cost
- Depends on others to refill
- Basin could be put on a large, flat, or wooden stand

Source: WEDC, 2014

• Seats

Suitable for people who have a problem standing up while bathing

Table 22: Design options for seats

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stone seat</td>
<td>Material can be found locally</td>
<td>Heavy, hard to move</td>
<td>Smoothen using brick plaster with cement</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Durable</td>
<td>Rough and uncomfortable</td>
<td>Inner tube can be placed on rock</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Easy to clean</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Repels water</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wooden stool or chair</td>
<td>Seat can be made or bought locally</td>
<td>Lacks drainage</td>
<td>Paint to make it waterproof</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Wood will deteriorate faster due to unfinished wood</td>
<td>Change solid seat to slats to improve drainage</td>
<td></td>
</tr>
<tr>
<td>Woven seat with metal framed bathing bench</td>
<td>Comfortable</td>
<td>It’s hard to get up without support because user sinks into seat</td>
<td>Install wood frame for extra support</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Repels water</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Provides good drainage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>May sag with extent use</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

• Bathing Equipment
### Table 23: Design options for bathing equipment

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hanging string</td>
<td>Material can be found locally</td>
<td>Rope or wooden pole can be used</td>
<td>Add curtain for privacy</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td>Height can be adjusted</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Towel with a loop or handle at each hand</td>
<td>Material can be found locally</td>
<td>One loop can be held if longer towel is used</td>
<td></td>
<td>Low</td>
</tr>
<tr>
<td>Bathing sponge made of old fishing net wrapped around a stick</td>
<td>Material can be found locally</td>
<td>Less durable</td>
<td>All soft materials can be used</td>
<td>Low</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Can be adjusted for anal cleansing</td>
<td></td>
</tr>
</tbody>
</table>

Source: [WEDC, 2014](#)

- **Apron layout**

### Table 24: Design options for apron layout

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Borehole apron with pedestal for container and wide circulation area</td>
<td>Offers choices so people can stand or sit while operating pump handle</td>
<td></td>
<td></td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Pedestal container near the water spout</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Drainage channel is in opposite direction of the user</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tapstand with wide entrance and large circulation area</td>
<td>People can enter and turn quickly due to ample space</td>
<td>Layout is not suitable for handpump</td>
<td>By using concrete ramp instead of gravel can</td>
<td>Medium</td>
</tr>
</tbody>
</table>
Avoid wheelchair from rolling off because of raised edges

Only on one side user can reach a tap

Drainage could be blocked if there is excess water on apron

Wider space allows person with a mobility device to move around

Raised edge does not allow putting and retrieving water containers

Can be added to existing borehole structure

Source: WEDC, 2014

- **Apron access via concrete ramps**
  Suitable for people with mobility limitations (e.g., walking sticks, wheelchair)

**Table 25:** Design options for apron access via concrete ramps

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Concrete ramp toward borehole apron</td>
<td>Independent access for wheelchair users</td>
<td>Maintenance is needed to ensure the ground level is the same at the end of the ramp</td>
<td>Paint the raised sides with bright colour to increase visibility</td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Improve access for all users</td>
<td>To keep ramp dry, drainage must be located in opposite direction</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Concrete ramp toward handpump apron</td>
<td>Need more space</td>
<td>Monitoring of the gradient to reduce cost</td>
<td>Do cross-hatching on ramp to reduce slippery surface</td>
<td>Medium</td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

- **Pump handles**
### Table 26: Design options for pump handles

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bent T bar with tube which slips over the end of a standard pump</td>
<td>Pumping is more accessible because of extra leverage</td>
<td></td>
<td></td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Two options of operation: front or side</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>P-handle with a hollow pipe that slides over</td>
<td>No need for new handle</td>
<td>Not applicable for other handpump</td>
<td></td>
<td>High</td>
</tr>
<tr>
<td></td>
<td>Local people can be trained to make handles</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Two options of operation: front or side</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: [WEDC, 2014](#)

- **Lifting water containers**
  Suitable for all users, especially people with limited strength

### Table 27: Design options for lifting water container

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Borehole enclosure wall used as a midpoint for resting water container</td>
<td>Resting midway can be done while lifting the container from floor to head</td>
<td>Wall must be hard enough to support heavy container</td>
<td></td>
<td>High</td>
</tr>
<tr>
<td>Pedestal made of plastered bricks with cement screed</td>
<td>Resting midway can be done while lifting the container from floor to head</td>
<td></td>
<td>Height decided by user feedback</td>
<td>Low</td>
</tr>
</tbody>
</table>
Easier for children due to lower stand

Source: WEDC, 2014

- **Transporting water**

  *Table 28: Design options for transporting water*

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carrying 20 L jerrycan of water on wheelchair footrest</td>
<td>Easy to access position</td>
<td>To prevent tipping the chair, jerrycan can only part-filled</td>
<td>Low</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduces the space for feet</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Carrying 20 L jerrycan of water on rack under the seat of tricycle</td>
<td>Weight is low, no risk of tipping the chair</td>
<td>Harder to access</td>
<td>High</td>
<td>(tricycle price)</td>
</tr>
<tr>
<td>Small jerrycan carried using a hook attached to the crossbar of a crutch</td>
<td>Holds crutch and container at the same time</td>
<td>Very difficult to lift only using one crutch</td>
<td>Low</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Better to put jerrycan in the head or back instead</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

- **Accessing stored water**

  Suitable for people with limited strength, people who have a hard time lifting or bending, or can use only one arm

  *Table 29: Design options for accessing stored water*

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Water stored in bucket accessed via a tap</td>
<td>Tap could control the flow</td>
<td></td>
<td></td>
<td>Medium</td>
</tr>
<tr>
<td></td>
<td>Reduces risks of contamination</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Bucket is easy to fill

<table>
<thead>
<tr>
<th>Tin can used to draw water</th>
<th>Materials are easy to find</th>
<th>Risk of water contamination from dipping the can</th>
<th>Add handle to prevent contamination</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>No construction needed</td>
<td></td>
<td>Storage is usually located outside the house, so less convenient</td>
<td>Use light materials</td>
<td></td>
</tr>
<tr>
<td>Any size of container can be used</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Jerrycan tipper made of iron tubing</th>
<th>People can easily pour water from a jerrycan</th>
<th>Tipper can be constructed for a bucket</th>
<th>Medium</th>
</tr>
</thead>
<tbody>
<tr>
<td>Durable</td>
<td></td>
<td>Can be made from wood for cheaper price</td>
<td></td>
</tr>
<tr>
<td>Robust</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Easy to use</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: WEDC, 2014

- Handwashing

**Table 30:** Design options for handwashing

<table>
<thead>
<tr>
<th>Construction</th>
<th>Advantage</th>
<th>Disadvantage</th>
<th>Improvements</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>5L jerrycan with hole pierced near the top hung from a rail.</td>
<td>Easy to build</td>
<td>If the person cannot use their feet, it is difficult to use</td>
<td>Need regular refilling</td>
<td>Low</td>
</tr>
<tr>
<td>Plastic bottle with ballpoint pen casing inserted via a hole near the bottom</td>
<td>Easy to make with local materials</td>
<td>Need regular refilling</td>
<td>Jerrycan can be a substitute for plastic bottles</td>
<td>Low</td>
</tr>
</tbody>
</table>
C. Summary

- One of the best ways to identify the specific needs of different at-risk groups in emergencies is to involve them in the planning and implementing WASH programmes whenever possible.
- Different at-risk groups have different needs. One way WASH programmes can help is to adjust the design of facilities so that different community groups can access and use them. This starts with a user-focused design.
- WASH engineers can improve the design of paths, ramps, steps, movement aids, siting, superstructure, doors, internal space, floor finish, handrails and support, seats, water provision, bathing equipment, pump handles, and more. WASH engineers can adjust the technical specifications of WASH facilities and equipment based on user needs.

2.3 Designing a learning review work plan

A. Introduction

Using the suitable modality for engaging community members can result in more local participation. WASH actors need to know what type of modality suits the affected community they serve. There are three types of modalities: visual, auditory, and kinesthetic.

B. Types of Modalities to Encourage Participation
Three types of modalities can be used to encourage participation (Tamu.edu,2020):

**Visual modality:** This is used when communicating information, showing evidence, and demonstrating associations or correlations between ideas. It may be written text, presentation slides, posters with images, and more. The goal is to catch the attention of community members and use visual aids.

**Auditory modality:** Examples include conducting consultations, dialogues, discussions, Q&As, and more. The aim is to engage community members by creating a channel to voice out their concerns and be heard.

**Kinesthetic modality:** This modality uses action or participatory learning where participants think and learn by doing. For instance, it is used to facilitate problem solving and decision-making. It is also used to teach the community members how things are run in a programme, like leading coordination meetings, to pass the responsibility to local actors eventually.

Several reasons why people may be willing to participate in a programme:
- Sense of community and realise the benefit of their involvement
- Religious, social, traditional obligations
- Genuine community participation
- Remuneration in the form of money or other kinds of goods

It is not enough to identify the needs of community members to encourage local participation in WASH programmes. It is also essential to get a sense of their motivations, facilitate the activities they participate in, and invest in building local capacity. (EU,2005).

**Motivating**
Other issues such as food, water, and health care are usually prioritised over sanitation in disaster-affected communities. This is often because of a lack of understanding between sanitation and health. It is important to raise the level of their awareness through hygiene promotion.

**Facilitating**
Increasing local participation often requires several things: a diverse group of people contribute to the programme, ensuring that vulnerable and marginalised groups are included, and more. This requires facilitation skills that create an open and collaborative environment conducive to developing shared objectives and joint efforts.

**Capacity Building**
WASH actors will eventually have to exit or hand over programmes to local actors. Capacity building is needed to ensure that programme gains are
sustained. For instance, community members will not use WASH facilities for long if they do not adequately maintain them. Maintenance of such facilities requires technical knowledge and skills, which WASH actors should pass to the affected community. One effective way to do this is to include affected community members as early as the design phase and involve them in the implementation. This increases ownership, but they also learn by doing.

C. Summary

- Three types of modalities can encourage participation: visual, auditory, and kinesthetic.
- It is not enough to identify the needs of community members to encourage local participation in WASH programmes. It is also essential to get a sense of their motivations, facilitate their activities, and invest in building local capacity.
Self-assessment Checklist
# Self-assessment Checklist

Please use the checklist below to help you determine whether you are prepared to be assessed in this unit of competency. The boxes without tick mark indicate that there may be some areas you need to work on to become ready for assessment.

<table>
<thead>
<tr>
<th>Instructions</th>
<th>Questions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Please tick (✔) the box if your answer is yes</td>
<td></td>
</tr>
</tbody>
</table>

- Have I read the Learner Guide and understood its contents? 

- Have I attended, participated in, and completed all training sessions and activities? 

- Have I reviewed the learning resources to reinforce what I’ve learned in training? 

- Am I able to demonstrate my understanding of each element and performance criteria of this unit of competency by writing a summary in my own words? 

- Am I able to communicate how my experience, knowledge, skills-sets, and attitudes make me qualified and competent enough to perform the job related to this unit of competency?
Oral Interview and Written Test Guide
Oral interview and written test guide

This section guides candidates on how to communicate, demonstrate, or present evidence, responses, and their work in a professional manner. There are three primary ways the candidates will be assessed: through observation, oral interview, and written test. The assessor will determine the final assessment methods and tools depending on several factors like the local context, professional needs, and the like.

On observations

Assessors will observe the candidate over a period of time to collect evidence of their capability to meet the required standards and performance criteria. Assessors may attend selected learning sessions, if any, to witness how candidates complete their activities and participate in exercises. In doing so, assessors can get a sense of the candidate’s key strengths and areas for improvement concerning the unit of competency. It will benefit candidates to ensure their work is always complete and presentable.

On oral interview

Assessors will conduct oral interviews to confirm and evaluate the candidate’s experience, knowledge, skills, and attitudes regarding the unit of competency under assessment.

Please review the Unit Readings and complete the Self-assessment Checklist in this document. It may include verification questions about what you learned from the training content and material. It may also include competency questions about your knowledge and skills. Assessors may ask you what knowledge or skill you will use or apply to address a specific occupational issue or problem. Candidates need to think about how they will carry out their critical job functions in a defined work setting.

Finally, the interview may also include behavioural questions that focus on attitudes. Assessors may ask for examples of what you will do when a particular situation happens or when circumstances change. Candidates will need to support their answers with reflections on their own or other’s experiences and the lessons learned from those.

On written tests

Assessors will also present a written test to candidates to confirm whether candidates learned and understood the training content and material concerning the unit of competency under assessment.
Accuracy, brevity, and clarity are the ABCs of good writing. The first thing candidates are suggested to do is answer the questions as accurately as possible. It helps structure your response and sharpen your main points in an outline before writing them down. Candidates are advised to use short and simple sentences and paragraphs. The key messages and transitions between your sentences and paragraphs must be clear. Your answers need to be easy to read and understand. It includes removing and leaving out irrelevant material. Candidates are also expected to write coherently and logically so that readers can follow their thought.

Proofread and correct errors in your work before submitting it. How you format your work also matters. If you are using a computer, please check whether your indentions, margins, spacing, listings (bullets, numerical sequencing), and page numbers are in order.
Recommended Readings
Recommended Readings

Australian Institute for Disaster Resilience. (2020). *Community Engagement for Disaster Resilience*. Accessible [here](#).


Learning Resources

Zerfas, Y. *Healing Together: Community Engagement in Emergency Management and Disaster Recovery*. Accessible [here](#).

Community Engagement 101 Training. Accessible [here](#).
Training Evaluation Sheet
## Training evaluation sheet

<table>
<thead>
<tr>
<th>Name of Training</th>
<th>ADM.TEC.029.1 Capable to Work with the Affected Community for WASH Programme</th>
</tr>
</thead>
<tbody>
<tr>
<td>Competency unit title and number</td>
<td>ADM.TEC.029.1 Capable to Work with the Affected Community for WASH Programme</td>
</tr>
<tr>
<td>Location of training</td>
<td>Date of training</td>
</tr>
</tbody>
</table>

### Instructions

Please tick (✔) your level of agreement with the statements below

<table>
<thead>
<tr>
<th>Strongly Agree</th>
<th>Agree</th>
<th>Neither Agree or Disagree</th>
<th>Disagree</th>
<th>Strongly Disagree</th>
</tr>
</thead>
</table>

### Training content and facility

- **The training objectives were clearly defined and met.**
  - [ ] Strongly Agree
  - [ ] Agree
  - [ ] Neither Agree or Disagree
  - [ ] Disagree
  - [ ] Strongly Disagree

- **The training content was organised and easy to follow.**
  - [ ] Strongly Agree
  - [ ] Agree
  - [ ] Neither Agree or Disagree
  - [ ] Disagree
  - [ ] Strongly Disagree

- **The training material was relevant and useful to me.**
  - [ ] Strongly Agree
  - [ ] Agree
  - [ ] Neither Agree or Disagree
  - [ ] Disagree
  - [ ] Strongly Disagree

- **The training facility is adequate and comfortable.**
  - [ ] Strongly Agree
  - [ ] Agree
  - [ ] Neither Agree or Disagree
  - [ ] Disagree
  - [ ] Strongly Disagree
### Training delivery and activities

| The trainers/presenters were knowledgeable and well prepared. | □ | □ | □ | □ | □ | □ |
| The trainers/presenters were engaging and helpful. | □ | □ | □ | □ | □ | □ |
| The length of the training was sufficient for learning. | □ | □ | □ | □ | □ | □ |
| The pace of the training was appropriate to the content and attendees. | □ | □ | □ | □ | □ | □ |
| The activities and exercises encouraged participation and interaction. | □ | □ | □ | □ | □ | □ |

What did you like most about this training?
What parts of the training could be improved?

Other comments and feedback:

Thank you for completing this training evaluation form. Your response is appreciated.